SOUTHERN UNIVERSITY AT NEW ORLEANS



6400 Press Drive New Orleans, LA 70126 Phone: (504) 286-5311 Fax: (504) 286-5000 www.suno.edu

Office of the Chancellor

November 6, 2020

Dr. Ray L. Belton President-Chancellor Southern University System 4th Floor, J.S. Clark Administration Building Baton Rouge, LA 70813

Dear Dr. Belton:

Attached is an updated policy on the Extra Compensation and Implementation Plan for the Southern University at New Orleans campus. The purpose of this Plan is to update the existing policy to provide an allowable extra compensation rate increase from 20% to 25% for our faculty and unclassified staff. This Plan further specifies the policies governing allowable extra compensation for the eligible individuals and determines the processing period and instruments used to award Extra-Compensation.

Please note that this updated Policy adheres to the Southern University at New Orleans Strategic Plan, Goal 3: Continuing to Build Institutional Capacity to support Teaching, Research and Service. It also accomplishes the Strategies identified under Objectives 3.1, 3.2, 3.3, and 3.4 which are to develop a plan to incentivize faculty and staff research productivity by increasing the threshold in the extracompensation policy from 20% to up to 25%.

I fully support the recommended policy which was submitted by the Vice Chancellor for Research and Strategic Initiatives and reviewed by the SUNO Research Council as well as the Executive Committee of the Faculty Senate.

I, therefore, request your approval to place this policy on the November 2020 agenda of the SUS Board of Supervisors. Thank you for your consideration

With kind regards,

James H. Ammons, Jr., Ph.D.

Interim Chancellor

APPROVED:

Ray L. Belton, Ph.D. President-Chancellor

Southern University and A&M College System

SOUTHERN UNIVERSITY AT NEW ORLEANS

POLICY TITLE

Additional Compensation Limitations for Faculty and Staff (Extra Compensation Policy and Implementation Plan)

POLICY NUMBER

SUNO-0001

Responsible Unit:

Office of Research, Strategic Initiatives & Title III Programs

12/01/2020

Effective Date:

Last Reviewed Date:

Responsible Official:

Vice Chancellor for Research, Strategic Initiatives & Executive Director of Title III Programs

Policy Classification:

Research Expenditures & Sponsored Funds Administration

Origination Date:

06/01/2020

I. POLICY STATEMENT AND RATIONALE

"The Board of Supervisors is committed to the principle of academic freedom" (Bylaws and Regulations of the Board of Supervisors, Article VIII, Section 1, Academic freedom; URL http://www.sus.edu/page/bylaws-and-regulations-of-the-board-of-supervisors, accessed 06/09/2020). "Academic freedom is perceived as the right of members of the academic community freely to study, discuss, investigate, ... conduct research..." (Bylaws and Regulations of the Board of Supervisors, Article VIII, Section 1, Academic freedom; URL http://www.sus.edu/page/bylaws-and-regulations-of-the-board-of-supervisors, accessed 06/09/2020). In this context extra compensation as part of the academic freedom and research activities of faculty need to be treated as a protected privilege and treated differently from extra compensation policies for non-academic employees or roles. Likewise, the faculty handbook of Southern University at New Orleans (SUNO) states that "Members of the academic community have the right to freely study, discuss, investigate, teach, conduct research, ..." (SUNO faculty handbook 2018, IV.4.4 Academic Freedom;). SUNO is accredited by the Southern Association of Colleges and Schools Commission on Colleges (SACSCOC). Thus, SUNO has to demonstrate compliance of the standard 6.4 "The institution publishes and implements appropriate policies and procedures for preserving and protecting academic freedom." (SACSCOC. RESOURCE MANUAL for the Principles of Accreditation: Foundations for Quality Enhancement Third edition, 2018. Decatur, Georgia). Therefore, the Extra Compensation Policy and Implementation Plan is part of the institution publishing and implementing appropriate policies and procedures for preserving and protecting academic freedom.

The purpose of the Extra Compensation Policy and Implementation Plan is to update the existing policy to provide an allowable extra compensation rate increase from 20% to up to 25% and to further specify the Southern University at New Orleans (SUNO) policies governing faculty allowable Extra Compensation for faculty and staff [unclassified employees]. This policy also determines the processing period and instruments used to award Extra-Compensation. SUNO emphasizes that work on a Grant or Sponsored Program should be performed via release time efforts when feasible. Requests for additional compensation [extra compensation] on Grants or Sponsored Programs will be allowed for classified employees in special or extreme circumstances. Requests for additional compensation [extra compensation] on Grants or Sponsored Programs will be allowed for unclassified faculty under reasonable circumstances and in order to protect academic freedom. Extra-work must not be allowed before final approval by the Office of the Chancellor.

II. POLICY SCOPE AND AUDIENCE

This policy applies to all Sponsored Projects administered by the Office of Grants and Sponsored Programs (OG&SP) under the authority of the Office of Research, Strategic Initiatives & Title III Programs. SUNO will recognize Extra Compensation for Grants and Sponsored Programs only as those activities that are beyond the faculty or staff member's regular assigned load and responsibilities. Individuals and offices responsible for affecting this policy include:

- **Principle Investigator/Project Director** prepares either a Priority Ordering Test (POT) form to initiate a request for extra compensation approval at the time of proposal submission. Written justification and a sample work schedule must be submitted as attachments to the POT.
- Deans/Chairs/Program Directors/Supervisor of non-faculty employees –
 review requests for Extra Compensation and endorses only those that have
 exceptional circumstances and potential benefits that are compelling and welljustified. Endorsed requests for Extra Compensation will be forwarded to the Vice
 Chancellor for Academic Affairs (for faculty), Director of Grants and Sponsored
 Programs and the Post Award Administrator for review and approval to move
 forward.
- Office of Grants and Sponsored Programs (OG&SP) (including the Pre
 Award and Post Award Administrators as applicable) reviews requests for
 Extra Compensation to ensure costs are allowable by the funding agency and that
 they meet the University's definitions of allowable compensation and exceptional
 circumstances. Approves and forwards the endorsed requests to the VC for
 Research/Strategic Initiatives for final approval (prior to funding by agency).
- Vice Chancellor for Research/Strategic Initiatives reviews requests for Extra Compensation and provides final approval to only those requests that 1) meet the guidelines of the funding agency and/or 2) have reasonable circumstances and potential benefits that are justified by academic freedom.

• Chancellor – has final authority over all requests and can override a decision made by any supervisor in the initiate's (PI/SUNO employee submitting request) chain of command to deny said request for extra compensation.

III. POLICY COMPLIANCE

Compliance with this policy ensures that the faculty and staff receive compensation for their efforts and adhere to federal cost accounting practices as stipulated in the Office of Management and Budget Cost Principles for Educational Institutions OMB Circular A-21(2 CFR Part 220).

IV. POLICY DEFINITIONS

Academic Year: The nine (9) month period covering the Fall and Spring Semesters.

<u>Academic Year Employee (9-month)</u>: Faculty employed during the Academic or ninemonth term. These employees can be considered for Extra Compensation.

<u>Administrative Personnel:</u> Those persons who are charged with administering the University affairs and its ancillary units at all levels. This classification includes the chancellor, vice chancellors, deans, departmental chairpersons/program directors and other staff.

Extra Compensation: Defined as an unusual, nonrecurring, and extraordinary payment for SUNO grants and sponsored programs work that falls entirely beyond the normal, regular job assignment. Extra Compensation should not be used as a regular supplement to an individual's salary *nor as a means to pay overtime**. However, the principle of academic freedom needs to guide assessment decisions for faculty. Repeated requests for Extra Compensation for the same activity may be denied. All requests for Extra Compensation must be approved by the Offices listed and defined as "Approvers" in Section II. Allowable costs for Fiscal Year employees (July 1-June30) will be calculated at a rate of up to 25% annual (12-month salary rate) and up to 25% of the academic (9-month base salary rate) for Academic Year employees.

*Note. Charging overtime to federal funds for employees whose regular duties are related to and paid through state, university, or other non-sponsored program funds is a violation of cost accounting (2 CFR Part 220) standards.

Explicitly excluded from this definition are earnings that may be paid to an employee from a SUNO source and from the following:

(1) Patent, copyright, licensing right, or royalty as stipulated by <u>La.R.S. 42:1123 (9) (a)</u>; Supplements to salary paid from private funds for which retirement contributions may not be payable.

- (2) One-time supplements to salary as dictated by State Law (i.e. the one-time cost of living salary increase paid to SUNO employees as per an Act of the Louisiana Legislature); or that
- (3) Fall in an exceptional category, partly specified by a grant or contract instrument, govern contract instrument, where the nature of site of performance of a grant or sponsored work may lead to payments to an employee from SUNO sources that are not comparable to the regular SUNO salaries and that generally are governed by special instruments. Known exceptional categories currently include long time (usually a month or more) offsite research and federal or state agencies fellowship placements. In these cases, affected employees are generally placed on leave of absence relative to their regular employment at SUNO. In this way, they may enter into another employment or contractual agreement with the University that allows for the payment of a salary whose rate is unrelated to the Regular Salary Rate defined below and for which other payments (stipends, fees) may be paid (for hardship, housing assistance, etc.).

Extra-Work: Defined as work assigned to (or duties and responsibilities assumed by) an employee [faculty or unclassified staff] and that is unrelated to, or independent of, **and** in excess of his/her normal workload (nature, quantity, separate operation, remote site of execution, etc.) as specified in the basic employment contract or agreement with SUNO. Instances where such work is performed are expected to be incidental and hence not part of a routine practice that continues over years – for a given employee and a given task or assignment. However, the principle of academic freedom needs to guide assessment decisions for faculty.

Fiscal Year: The twelve (12) month period (i.e., July 1st of a year to June 30^{th)} of the following, consecutive year; a continuous twelve-month period (with about 365 consecutive days.)

<u>Fiscal Year Employee (12 month):</u> Faculty or staff employed during the Annual or 12-month term. These employees are only eligible to be considered for Extra Compensation.

<u>Fringe Benefits:</u> Employment benefits made available to employees through the Southern University System and considered to be of particular interest and benefit to its employees. These benefits include retirement, workman's compensation, unemployment compensation, etc.

<u>Full Time Workload (Classified or Unclassified):</u> Defined as 40 hours per week for full time employees. However, there is no requirement for academic personnel (instructor; assistant, associate, and full professors; teachers; associates) to be physically present in their classrooms, laboratories or offices where their duties are performed for a period of 40 hours per week. It is also not regulated by a 8 a.m. to 5 p.m. time- frame, as faculty may have evening and night classes or work on weekends.

<u>Priority Ordering Test (POT) Form</u>: Form used to determine an employee's eligibility to receive Extra Compensation through a grant or sponsored program activity account.

Regular Salary (or Compensation) Rate (RSR or RCR): The amount of compensation paid to an employee per unit time (i.e. month) and that is based solely on the compensation in the basic contract or employment agreement between that employee and SUNO. For a one-month period, this rate will be computer as 1/9th of the nine-month Academic Year salary for faculty members and 1/12th of the fiscal year salary for employees whose employment contracts or agreements cover a twelve-month period. Regular, hourly compensation rates shall be based on 1,560 hours for 9-month employees and 2,080 hours for 12-month employees. All salary information must be verified with the Office of Human Resources.

Research Activities: Those activities engaged in or by an employee for the primary purpose of investigating or experimenting, aimed at the discovery of new knowledge, the interpretation of acts, the practical application of new or revised facts; and the opportunity to be creative and stay abreast in the employee's field or discipline.

Research Agreement: An agreement between the University and a funding agency for supporting research and the related activities during a designated period. The basic instruments for research agreement include a grant, contract, cooperative agreement or others.

Sponsored Project/Program: Defined as a project/program whose implementation is paid entirely or in part, by funds awarded to SUNO from public (federal, state, city, etc.) and/or private (industry, private foundations, etc.) sources. Externally funded research or instructional projects are typical sponsored projects.

<u>Sponsored Project/Program Instrument</u>: Defined as the complete collection of all written agreements between SUNO and an awarding or funding agency relative to a project. It includes the approved proposal and its budget, the award agreement (contract, grant, cooperative agreement, etc.), and any subsequent written agreement*-pertaining to the fiscal operations of a project or program – between the funding agency and SUNO.

*Note. For this definition, employees who assign or review extra-work assignments must understand that a a letter from an agency director or a program officer, while generally relevant for programmatic activities, does not generally have budget (fiduciary) implications or authorities. In particular, for federal agencies, a written agreement that can alter a budget or allow an extra-work assignment that was not in the initial project instrument must generally be from a "contracting officer or similar." Contracting officers are generally the same individuals that sign the award letter, contract, or agreement.

Total Allowable Compensation: Defined as the total amount of compensation that can be earned by an employee from SUNO and/or sponsored programs sources. It is the sum of the regular compensation possible pursuant to the regular (or basic) employment of a faculty or staff member over a twelve-month period, and of the *maximum extra-compensation* that an employee can earn over the same twelve-month period. This period is ordinarily defined as in any fiscal year [July 1st – June 30th]. Excluded from this definition of "total allowable compensation" are earnings that fall in one of the four exceptions delineated above in the definition of extra-compensation.

V. POLICY IMPLEMENTATION PROCEDURE General Policy for Extra Compensation and Applicable Rate

The extra compensation application process should not exceed ten (10) days in the total from submission to final approval. All applications will initially be submitted on paper form until such time as an electronic processing procedure has been fully developed and implemented (similar to Human Resources' electronic personnel action form processing). The electronic extra compensation submission process will allow for a streamlined system with checks and balances for accountability.

As per the Code of Federal Regulation (2 CFR Part 220), the rate at which an unclassified employee is compensated for extra-work cannot exceed the regular salary rate or compensation rate (RSR or RCR) for that employee for the period of performance of the extra-work. If the regular salary rate of an employee changes during the period of execution of an assigned extra-work, the rate for extra-compensation may be changed in such a way that it does not exceed, for any given time period, the regular rate of compensation for that time period. The monthly regular salary rate of a faculty member whose contract covers the nine-month period of the academic year is simply his/her academic year salary divided by nine. Further definition of extra-compensation follows:

- 1. It is general policy of SUNO that a sponsored program activity be performed on a basis of release-time. When release-time activity for work performed on a sponsored program has been approved, the grant account shall be charged for that portion of an employee's time devoted to the project (provided it is compatible and approved under the funding agency's grant award term). The rate of compensation charged to the grant account will be the same as that paid by SUNO and include the approved SUNO fringe benefits rate as well as the SUNO approved indirect cost rate.
- 2. In those instances, where it is not possible for 9-month faculty to be released from his/her regular University duties [or in the instance of staff, who are ineligible for release-time] to undertake sponsored programs activities, extra compensation may be permitted up to 25% (gross) of an academic year or 9-month salary rate. Additional earnings of 9-month faculty during the summer, do not count for the 25% gross of the 9month academic year, as those faculty are not getting paid by the university for these 3 months. In those instances, where it is not possible for 12-month faculty to be released from his/her regular University duties [or in the instance of staff, who are ineligible for release-time] to undertake sponsored programs activities, extra compensation may be permitted up to 25% (gross) of a fiscal year or 12-month salary rate. The 25% allowable compensation will be charged during the sponsored program's period of performance and follow the University's fiscal year beginning July 1st and ending June 30th. It is understood that extra compensation will be approved only when the additional duties of the sponsored program do not interfere with the employee's regular duties as assigned by the University/Dean/Chair/Director and are clearly defined in the funding agency's award document and/or the funded proposal's budget justification. The rate of pay for extra compensation shall not exceed the approved extra compensation of 25% during any given month.
- 3. The 25% limitation also applies to the total amount of extra compensation awarded per fiscal year as well as each separate (monthly or semester) disbursement.

4. For employees, the maximum amount of extra-compensation an employee may earn in a month (i.e., 30 days) is generally his/her regular monthly salary multiplied by 0.25. This represents a one-quarter (1/4) increase in effort level over a month. It is estimated that an extra-work assignment over one-fourth (1/4) effort level will generally result in a decrease in the quantity and/or the quality of regular work.

Application of Extra-Compensation

Occasionally, academic, professional, and other employees are asked to assume responsibility for additional duties unrelated to, or independent of, their normal work. The need for allowing extrawork and the related extra-compensation will always be evaluated in view of the advantages to SUNO and the conformity of same to applicable laws, regulations, and policies. When such assignments are clearly not a part of the employee's normal assignment, extra-compensation may be permitted if the extra-work is explicitly provided for the Sponsored Agreement or approved in writing by the awarding federal agency.

Approval Process (follows chain as stipulated in Section II)

- 1. If the prospective university employee determines that he/she may be eligible for extracompensation for the proposed extra-work to be done on a sponsored project, a request (with prior extra-compensation documentation for the fiscal year) should be made to the head of their unit, who will apply the Priority Ordering Test (POT). This should be done simultaneously with the proposal submission to a funding agency.
- 2. If it is determined by the unit head that the request passes the POT, then a request should be made by the unit head to the Dean of the College. If the Dean approves the request, then it is forwarded to the Vice Chancellor for Academic Affairs, if applicable and then to the Director of Grants and Sponsored Programs, who will review the POT (with the assistance of the Post Award Administrator) for compliance. Next, it is forwarded to the Vice Chancellor for Research and Strategic Initiatives/ Executive Director for Title III Programs, who will review the request along with justifications and approve or disapprove. For new proposals with extrawork-extra-compensation, it must be stated explicitly on: (a) the proposal routing cover, and (b) the budget figures and explanation section. The Director of Grants and Sponsored Programs will check proposals to make sure that these provisions are appropriately stated and that the POT requirement has been met as evidenced by a transmittal letter from the Dean to the Office of the Vice Chancellor for Research and Strategic Initiatives, requesting approval of the proposed work.
- 3. Once the project is funded, the POT form is then forwarded to the Chancellor for final approval. The Chancellor has final authority on all extra compensation requests.
- 4. The approved POT form is returned to the Office of Grants and Sponsored Programs who sends it to the recipient for formal processing.
- 5. The recipient must submit a copy of the approved POT form to Human Resources and the Post Award Administrator to begin an employment personnel action form (ePAF).

Monitoring Responsibility

- 1. A unit head (Chair/Director) should maintain a log of all faculty or personnel receiving extracompensation in his/her area and submit same as part of the unit's annual report.
- 2. For each ePAF that entails an extra-work assignment for extra-compensation, the responsibility for verifying that extra-compensation is allowable, as per the instrument of a sponsored project, if any is involved, will rests with the Office of Grants and Sponsored Programs (OG&SP) and the Post Award Administrator who normally receives the award letter. As a rule, an extra-work assignment involving a sponsored project has to be allowable as per the award instrument, before the ePAF approval is granted. The sponsored project instrument includes the approved proposal and budget for the applicable sponsored project, the award letter (or contract, agreement, etc.) accompanying regulations or documents, and any subsequent written agreement between SUNO and the funding organization.
- 3. Offices in charge of the computerized ePAF-tracking system at the campus level (including **Human Resources** and **the Post Award Administrator**) will track the instances of extrawork assigned and the amounts of extra-compensation paid to any SUNO employee. The resulting data that will be complied by Human Resources in an annual report will allow the documentation of compliance with limits and rates of extra-compensations and will also assist the University in avoiding routine involvement in extra-work by any employee from one year to the next. This is beyond that which is permitted by this Plan or by **29 CFR Part 516** of the Fair Labor Standards Act. Similar data will be collected by Human Resources pursuant to the implementation of **29 CFR Part 516**, **e**ven though some instances of this implementation may be unrelated to extra-work and extra-compensation as defined here.

VI. POLICY RELATED INFORMATION

2 CFR Part 220 of the OMB Circular A-21 established principles for determining costs applicable to grants, contracts, and other agreements with educational institutions (https://www.govinfo.gov/content/pkg/CFR-2012-title2-vo11/pdf/CFR-2012-title2-vo11-part220.pdf

The 2 CFR Part 220 is the basis for the "determination" of the SUNO approved MTDC indirect cost rate at SUNO for all sponsored grants. The 25% extra compensation rate should be used for calculating the charges of the sponsored program budget (as per submitted proposal).

La. R.S. 42:1123 (9) (a) establishes principles for the receipt or sharing in proceeds such as any patent, copyright, licensing right, or royalty b faculty or staff members of a public higher education institution

(https://law.justia.com/codes/louisiana/2011/rs/title42rs42-1123)

A copy of the University's current Priority Ordering Test Form can be found on SUNO website. www.suno.edu

VII. POLICY HISTORY AND REVIEW CYCLE

This Extra Compensation Policy is submitted to the Southern University System Board of Directors for approval – September 2020. A Chancellor appointed, ad-hoc Committee, shall revisit the policy every two years. The ad-hoc Committee will include representation from the following office:

- a. Academic Affairs or any Dean/Director
- b. Budget Office
- c. Faculty Researchers
- d. Faculty Senate
- e. Office of Research, Strategic Initiatives/ Title III Programs Executive Director
- f. Director of Grants and Sponsored Programs, and
- g. Human Resources (HR), hereby charged with providing to the Committee all applicable state laws and regulations, particularly as they pertain to the Louisiana Code of Government Ethics and Classified Employees;

VIII. POLICY URL

Carrier V A

Upon approval, this Extra Compensation Policy will be maintained in the Office of Research and Strategic Initiatives and the Office of Grants and Sponsored Programs. It will also be posted on the SUNO website at www.suno.edu/grants.

IX POLICY APPROVAL

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James H. Ammons, Jr., Ph.D.	
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Interim Chancellor, Southern University at New Orleans

12/1/2020 Effective Date of Policy

Ray L. Belton, Rh.D.

President-Chancellor, Southern University and A&M System

Effective Date of Policy

The Honorable Attorney Domoine D. Rutledge

Chairman-Southern University System Board of Supervisors

Effective Date of Policy